# Formal Specification of the Cardano Ledger for the Conway era

Andre Knispel
andre.knispel@iohk.io
William DeMeo
william.demeo@iohk.io
Joosep Jääger
joosep.jaager@iohk.io

#### Abstract

This document presents the modifications to the previous specifications of the Cardano ledger (see [3, 7, 8, 4]) for the Conway era.

The additions mostly relate to the implementation of the governance framework described in [2].

# List of Contributors

Alasdair Hill, Ulf Norell, Orestis Melkonian, Jared Corduan, Alexey Kuleshevich

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## 1 Introduction

This is the specification of the Conway era of the Cardano ledger. As with previous specifications, this document is an incremental specification, so everything that isn't defined here refers to the most recent definition from an older specification.

Note: As of now, this specification is still a draft. Some details and explanations may be missing or wrong.

## 1.1 A Note on Agda

This specification is written using the Agda programming language and proof assistant [1]. We have spent a lot of time on making this document readable for people unfamiliar with Agda (or other proof assistants, functional programming languages, etc.). However, by the nature of working in a formal language we have to play by its rules, meaning that some instances of uncommon notation are very difficult or impossible to avoid. Some are explained in Section 2, but there is no guarantee that this section is complete. Anyone who is confused by the meaning of an expression, please feel free to open an issue in our repository with the 'notation' label.

#### 1.2 Separation of Concerns

The Cardano Node consists of three pieces:

- Networking layer, which deals with sending messages across the internet;
- Consensus layer, which establishes a common order of valid blocks;
- Ledger layer, which decides whether a sequence of blocks is valid.

Because of this separation, the ledger gets to be a state machine:

$$s \xrightarrow{b} s'$$

More generally, we will consider state machines with an environment:

$$\Gamma \vdash s \xrightarrow{b} s'$$

These are modelled as 4-ary relations between the environment  $\Gamma$ , an initial state s, a signal b and a final state s'. The ledger consists of 25-ish (depending on the version) such relations that depend on each other, forming a directed graph that is almost a tree. Thus each such relation represents the transition rule of the state machine; X is simply a placeholder for the name of the transition rule.

#### 1.3 Reflexive-transitive Closure

Some STS (state transition system) relations need to be applied as many times as they can to arrive at a final state. Since we use this pattern multiple times, we define a closure operation which takes a STS relation and applies it as many times as possible.

The closure  $\_\vdash\_ \rightharpoonup [\![\_]\!] *\_$  of a relation  $\_\vdash\_ \rightharpoonup [\![\_]\!] \_$  is defined in Figure 1. In the remainder of the text, the closure operation is called ReflexiveTransitiveClosure.

Figure 1: Reflexive transitive closure

```
record Computational (\_\vdash \_ \rightharpoonup \emptyset\_, X \Vdash \_: C \rightarrow S \rightarrow Sig \rightarrow S \rightarrow Type): Type where compute : C \rightarrow S \rightarrow Sig \rightarrow Maybe S
\equiv -just \Leftrightarrow STS : compute \Gamma s b \equiv just s' \Leftrightarrow \Gamma \vdash s \rightharpoonup \emptyset b , X \Vdash s'
nothing\Rightarrow \forall \neg STS : compute \Gamma s b \equiv nothing <math>\Rightarrow \forall s' \rightarrow \neg \Gamma \vdash s \rightharpoonup \emptyset b , X \Vdash s'
```

Figure 2: Computational relations

## 1.4 Computational

Since all such state machines need to be evaluated by the nodes and all nodes should compute the same states, the relations specified by them should be computable by functions. This can be captured by the definition in Figure 2 which is parametrized over the state transition relation.

Unpacking this, we have a compute function that computes a final state from a given environment, state and signal. The second piece is correctness: compute succeeds with some final state if and only if that final state is in relation to the inputs.

This has two further implications:

- Since compute is a function, the state transition relation is necessarily a (partial) function; i.e., there is at most one possible final state for each input data. Otherwise, we could prove that compute could evaluates to two different states on the same inputs, which is impossible since it is a function.
- The actual definition of compute is irrelevant—any two implementations of compute have to produce the same result on any input. This is because we can simply chain the equivalences for two different compute functions together.

What this all means in the end is that if we give a Computational instance for every relation defined in the ledger, we also have an executable version of the rules which is guaranteed to be correct. This is indeed something we have done, and the same source code that generates this document also generates a Haskell library that lets anyone run this code.

#### 1.5 Sets & Maps

The ledger heavily uses set theory. For various reasons it was necessary to implement our own set theory (there will be a paper on this some time in the future). Crucially, the set theory is completely abstract (in a technical sense—Agda has an abstract keyword) meaning that implementation details of the set theory are irrelevant. Additionally, all sets in this specification are finite.

We use this set theory to define maps as seen below, which are used in many places. We usually think of maps as partial functions (i.e., functions not necessarily defined everywhere—equivalently, "left-unique" relations) and we use the harpoon arrow  $\rightarrow$  to distinguish such maps from standard Agda functions which use  $\rightarrow$ . The figure below also gives notation for the powerset operation,  $\mathbb{P}$ , used to form a type of sets with elements in a given type, as well as the subset relation and the equality relation for sets.

```
_C_ : {A : Type} → P A → P A → Type

X \subseteq Y = \forall \{x\} \rightarrow x \in X \rightarrow x \in Y

_=e_ : {A : Type} → P A → P A → Type

X \equiv ^e Y = X \subseteq Y \times Y \subseteq X

Rel : Type → Type → Type

Rel A B = P (A × B)

left-unique : {A B : Type} → Rel A B → Type

left-unique R = \forall \{a \ b \ b'\} \rightarrow (a \ , b) \in R \rightarrow (a \ , b') \in R \rightarrow b \equiv b'

_— : Type → Type → Type

A — B = T \in \text{Rel } A \ B , left-unique T
```

## 1.6 Propositions as Types, Properties and Relations

In type theory we represent propositions as types and proofs of a proposition as elements of the corresponding type. A unary predicate is a function that takes each x (of some type A) and returns a proposition P(x). Thus, a predicate is a function of type  $A \to Type$ . A binary relation P(x) between P(x) and P(x) are taken a pair of values P(x) and P(x) and returns a proposition asserting that the relation P(x) holds between P(x) and P(x). Thus, such a relation is a function of type P(x) and P(x) are the proposition as P(x) are the proposition as P(x) and P(x) are the propo

#### 1.7 Superscripts and Other Special Notations

In the current version of this specification, superscript letters are heavily used for things such as disambiguations or type conversions. These are essentially meaningless, only present for technical reasons and can safely be ignored. However there are the two exceptions:

- Ul for left-biased union
- c in the context of set restrictions, where it indicates the complement

Also, non-letter superscripts do carry meaning.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup>At some point in the future we hope to be able to remove all those non-essential superscripts. Since we prefer doing this by changing the Agda source code instead of via hiding them in this document, this is a non-trivial problem that will take some time to address.



## 2 Notation

This section introduces some of the notation we use in this document and in our Agda formalization.

**Propositions, sets and types.** In this document the abstract notions of "set" and "type" are essentially the same, despite having different formal definitions in our Agda code. We represent sets as a special type, which we denote by Set A, for A an arbitrary type. (See Section 1.5 for details and [5, Chapter 19] for background.) Agda denotes the primitive notion of type by Set. To avoid confusion, throughout this document and in our Agda code we call this primitive Type, reserving the name Set for our set type. All of our sets are finite, and when we need to convert a list 1 to its set of elements, we write from List 1.

**Lists** We use the notation a :: as for the list with *head a* and *tail as*; [] denotes the empty list, and  $1 :: x \to x$  appends the element  $x \to x$  to the end of the list  $x \to x$ .

Sums and products. The sum (or disjoint union, coproduct, etc.) of A and B is denoted by  $A \uplus B$ , and their product is denoted by  $A \times B$ . The projection functions from products are denoted  $\mathsf{proj}_1$  and  $\mathsf{proj}_2$ , and the injections are denoted  $\mathsf{inj}_1$  and  $\mathsf{inj}_2$  respectively. The properties whether an element of a coproduct is in the left or right component are called  $\mathsf{isInj}_1$  and  $\mathsf{isInj}_2$ .

Addition of map values. The expression  $\sum [x \in m] f x$  denotes the sum of the values obtained by applying the function f to the values of the map m.

**Record types** are explained in Appendix A.

**Postfix projections.** Projections can be written using postfix notation. For example, we may write x .proj<sub>1</sub> instead of proj<sub>1</sub> x.

**Restriction, corestriction and complements.** The restriction of a function or map f to some domain A is denoted by  $f \mid A$ , and the restriction to the complement of A is written  $f \mid A$  °. Corestriction or range restriction is denoted similarly, except that  $\mid$  is replaced by

**Inverse image.** The expression  $m^{-1}$  B denotes the inverse image of the set B under the map m.

**Left-biased union.** For maps m and m', we write  $m \cup^1 m'$  for their left-biased union. This means that key-value pairs in m are guaranteed to be in the union, while key-value pairs in m' will be in the union if and only if the keys don't collide.

**Map addition.** For maps m and m', we write  $m \cup^* m'$  for their union, where keys that appear in both maps have their corresponding values added.

**Mapping a partial function.** A partial function is a function on A which may not be defined for all elements of A. We denote such a function by  $f:A \to B$ . If we happen to know that the function is total (defined for all elements of A), then we write  $f:A \to B$ . The mapPartial operation takes such a function f and a set S of elements of A and applies f to the elements of S at which it is defined; the result is the set  $\{f \mid x \mid x \in S \text{ and } f \text{ is defined at } x\}$ .

The Maybe type represents an optional value and can either be just x (indicating the presence of a value, x) or nothing (indicating the absence of a value). If x has type X, then just x has type Maybe X.

The unit type  $\tau$  has a single inhabitant tt and may be thought of as a type that carries no information; it is useful for signifying the completion of an action, the presence of a trivial value, a trivially satisfied requirement, etc.

#### 3 Protocol Parameters

This section defines the adjustable protocol parameters of the Cardano ledger. These parameters are used in block validation and can affect various features of the system, such as minimum fees, maximum and minimum sizes of certain components, and more.

PParams contains parameters used in the Cardano ledger, which we group according to the general purpose that each parameter serves.

- NetworkGroup: parameters related to the network settings;
- EconomicGroup: parameters related to the economic aspects of the ledger;
- TechnicalGroup: parameters related to technical settings;
- GovernanceGroup: parameters related to governance settings;
- SecurityGroup: parameters that can impact the security of the system.

The first four groups have the property that every protocol parameter is associated to precisely one of these groups. The SecurityGroup is special: a protocol parameter may or may not be in the SecurityGroup. So, each protocol parameter belongs to at least one and at most two groups. Note that in [2] there is no SecurityGroup, but there is the concept of security-relevant protocol parameters. The difference between these notions is only social, so we implement security-relevant protocol parameters as a group.

The purpose of the groups is to determine voting thresholds for proposals aiming to change parameters. The thresholds depend on the groups of the parameters contained in such a proposal. These new parameters are declared in Figure 3 and denote the following concepts.

- drepThresholds: governance thresholds for DReps; these are rational numbers named P1, P2a, P2b, P3, P4, P5a, P5b, P5c, P5d, and P6;
- poolThresholds: pool-related governance thresholds; these are rational numbers named Q1, Q2a, Q2b, Q4 and Q5e;
- ccMinSize: minimum constitutional committee size;
- ccMaxTermLength: maximum term limit (in epochs) of constitutional committee members;
- govActionLifetime: governance action expiration;
- govActionDeposit: governance action deposit;
- drepDeposit: DRep deposit amount;
- drepActivity: DRep activity period;
- minimumAVS: the minimum active voting threshold.

Figure 3 also defines the function paramsWellFormed. It performs some sanity checks on protocol parameters.

Finally, to update parameters we introduce an abstract type. An update can be applied and it has a set of groups associated with it. An update is well formed if it has at least one group (i.e. if it updates something) and if it preserves well-formedness.

```
data PParamGroup : Type where
   NetworkGroup : PParamGroup
   EconomicGroup : PParamGroup
   TechnicalGroup : PParamGroup
   GovernanceGroup : PParamGroup
   SecurityGroup : PParamGroup
 record DrepThresholds : Type where
     P1 P2a P2b P3 P4 P5a P5b P5c P5d P6: 0
 record PoolThresholds: Type where
     Q1 Q2a Q2b Q4 Q5e : 0
 record PParams : Type where
Network group
                               : IN
     maxBlockSize
     maxTxSize
                               : N
     maxHeaderSize
                               : N
     maxTxExUnits
                              : ExUnits
     maxBlockExUnits
                              : ExUnits
     maxValSize
                              : N
     maxCollateralInputs
                              : N
Economic group
                              : N
     а
     b
                               : N
     keyDeposit
                              : Coin
     poolDeposit
                              : Coin
    coinsPerUTxOByte
                              : Coin
                              : Prices
     minFeeRefScriptCoinsPerByte : 0
     maxRefScriptSizePerTx : N
     maxRefScriptSizePerBlock : N
                              : N
     refScriptCostStride
     refScriptCostMultiplier : 0
Technical group
     Emax
                               : Epoch
                               : IN
     nopt
                               : 0
     collateralPercentage
                             : N
     costmdls
                              : CostModel
Governance group
                             : PoolThresholds
     poolThresholds
     drepThresholds
                              : DrepThresholds
     ccMinSize
                              : N
     ccMaxTermLength
                               : IN
     govActionLifetime
                              : N
     govActionDeposit
                               : Coin
     drepDeposit
                              : Coin
     drepActivity
                               : Epoch
```

Figure 3: Protocol parameter definitions

 ${\bf Figure~4:~Protocol~parameter~well-formedness}$ 

```
Abstract types & functions

UpdateT : Type
applyUpdate : PParams → UpdateT → PParams
updateGroups : UpdateT → P PParamGroup

Well-formedness condition

ppdWellFormed : UpdateT → Type
ppdWellFormed u = updateGroups u ≠ ∅

× ∀ pp → paramsWellFormed pp → paramsWellFormed (applyUpdate pp u)
```

Figure 5: Abstract type for parameter updates

## 4 Governance Actions

We introduce three distinct bodies that have specific functions in the new governance framework:

- 1. a constitutional committee (henceforth called CC);
- 2. a group of delegate representatives (henceforth called DReps);
- 3. the stake pool operators (henceforth called SPOs).

  In the following figure, DocHash is abstract but in the implementation it will be instantiated with a 32-bit hash type (like e.g. ScriptHash). We keep it separate because it is used for a different purpose.

```
data GovRole: Type where
 CC DRep SPO : GovRole
            = GovRole × Credential
GovActionID = TxId × N
data VDeleg: Type where
 credVoter : GovRole → Credential → VDeleg
 abstainRep
                :
                                           VDeleg
 noConfidenceRep:
                                           VDeleg
record Anchor: Type where
   url : String
   hash: DocHash
data GovAction: Type where
 NoConfidence
                                                               GovAction
 UpdateCommittee : (Credential → Epoch) → P Credential → Q → GovAction
 NewConstitution : DocHash → Maybe ScriptHash
                                                             → GovAction
 TriggerHF
               : ProtVer
                                                             → GovAction
  ChangePParams : PParamsUpdate
                                                             → GovAction
                  : (RwdAddr → Coin)
 TreasuryWdrl
                                                             → GovAction
  Info
                                                               GovAction
actionWellFormed : GovAction → Type
actionWellFormed (ChangePParams x) = ppdWellFormed x
actionWellFormed (TreasuryWdrl x) = \forall [a \in \text{dom } x] \text{ RwdAddr.net } a \equiv \text{NetworkId}
actionWellFormed _
                                    = T
```

Figure 6: Governance actions

Figure 6 defines several data types used to represent governance actions including:

- GovActionID—a unique identifier for a governance action, consisting of the TxId of the proposing transaction and an index to identify a proposal within a transaction;
- GovRole (governance role)—one of three available voter roles defined above (CC, DRep, SPO);
- VDeleg (voter delegation)—one of three ways to delegate votes: by credential, abstention, or no confidence (credVoter, abstainRep, or noConfidenceRep);

- Anchor—a url and a document hash;
- GovAction (qovernance action)—one of seven possible actions (see Figure 7 for definitions);
- actionWellFormed—in the case of protocol parameter changes, an action is well-formed if it preserves the well-formedness of parameters. ppdWellFormed is effectively the same as paramsWellFormed, except that it only applies to the parameters that are being changed.

The governance actions carry the following information:

- UpdateCommittee: a map of credentials and terms to add and a set of credentials to remove from the committee;
- NewConstitution: a hash of the new constitution document and an optional proposal policy;
- TriggerHF: the protocol version of the epoch to hard fork into;
- ChangePParams: the updates to the parameters; and
- TreasuryWdrl: a map of withdrawals.

Action	Description
NoConfidence	a motion to create a <i>state of no-confidence</i> in the current
	constitutional committee
UpdateCommittee	changes to the members of the constitutional committee and/or to
	its signature threshold and/or terms
NewConstitution	a modification to the off-chain Constitution and the proposal policy
	script
TriggerHF <sup>3</sup>	triggers a non-backwards compatible upgrade of the network;
	requires a prior software upgrade
ChangePParams	a change to one or more updatable protocol parameters, excluding
	changes to major protocol versions ("hard forks")
TreasuryWdrl	movements from the treasury
Info	an action that has no effect on-chain, other than an on-chain record

Figure 7: Types of governance actions

## 4.1 Hash Protection

For some governance actions, in addition to obtaining the necessary votes, enactment requires that the following condition is also satisfied: the state obtained by enacting the proposal is in fact the state that was intended when the proposal was submitted. This is achieved by requiring actions to unambiguously link to the state they are modifying via a pointer to the previous modification. A proposal can only be enacted if it contains the <code>GovActionID</code> of the previously enacted proposal modifying the same piece of state. NoConfidence and UpdateCommittee modify the same state, while every other type of governance action has its own state that isn't shared with any other action. This means that the enactibility of a proposal can change when other proposals are enacted.

<sup>&</sup>lt;sup>3</sup>There are many varying definitions of the term "hard fork" in the blockchain industry. Hard forks typically refer to non-backwards compatible updates of a network. In Cardano, we attach a bit more meaning to the definition by calling any upgrade that would lead to *more blocks* being validated a "hard fork" and force nodes to comply with the new protocol version, effectively rendering a node obsolete if it is unable to handle the upgrade.

However, not all types of governance actions require this strict protection. For TreasuryWdrl and Info, enacting them does not change the state in non-commutative ways, so they can always be enacted.

Types related to this hash protection scheme are defined in Figure 8.

Figure 8: NeedsHash and HashProtected types

## 4.2 Votes and Proposals

The data type Vote represents the different voting options: yes, no, or abstain. For a Vote to be cast, it must be packaged together with further information, such as who votes and for which governance action. This information is combined in the GovVote record. An optional Anchor can be provided to give context about why a vote was cast in a certain manner.

To propose a governance action, a GovProposal needs to be submitted. Beside the proposed action, it requires:

- potentially a pointer to the previous action (see Section 4.1),
- potentially a pointer to the proposal policy (if one is required),
- a deposit, which will be returned to returnAddr, and
- an Anchor, providing further information about the proposal.

While the deposit is held, it is added to the deposit pot, similar to stake key deposits. It is also counted towards the voting stake (but not the block production stake) of the reward address to which it will be returned, so as not to reduce the submitter's voting power when voting on their own (and competing) actions. For a proposal to be valid, the deposit must be set to the current value of <code>govActionDeposit</code>. The deposit will be returned when the action is removed from the state in any way.

GovActionState is the state of an individual governance action. It contains the individual votes, its lifetime, and information necessary to enact the action and to repay the deposit.

```
data Vote: Type where
 yes no abstain : Vote
record GovVote : Type where
             : GovActionID
   gid
             : Voter
   voter
   vote
            : Vote
            : Maybe Anchor
   anchor
record GovProposal : Type where
   action
             : GovAction
   prevAction : NeedsHash action
   policy : Maybe ScriptHash
   deposit : Coin
   returnAddr : RwdAddr
   anchor : Anchor
record GovActionState : Type where
   votes : Voter → Vote
   returnAddr : RwdAddr
   expiresIn : Epoch
   action
            : GovAction
   prevAction : NeedsHash action
```

Figure 9: Vote and proposal types

```
getDRepVote : GovVote → Maybe Credential
getDRepVote record { voter = (DRep , credential) } = just credential
getDRepVote _ = nothing
```

Figure 10: Governance helper function

## 5 Transactions

Transactions are defined in Figure 11. A transaction is made up of a transaction body, a collection of witnesses and some optional auxiliary data. Ingredients of the transaction body introduced in the Conway era are the following:

- txvote, the list of votes for governnce actions;
- txprop, the list of governance proposals;
- txdonation, the treasury donation amount;
- curTreasury, the current value of the treasury.
- txsize and txid, the size and hash of the serialized form of the transaction that was included in the block.

```
Abstract types
 Ix TxId AuxiliaryData : Type
Transaction types
 record TxBody: Type where
   txins
                 : ℙ TxIn
   refInputs
                 : ℙ TxIn
                 : Ix → TxOut
   txouts
   txfee
                 : Coin
   mint
                 : Value
   txvldt
                 : Maybe Slot × Maybe Slot
   txcerts
                 : List DCert
                 : Wdrl
   txwdrls
                 : List GovVote
   txvote
                 : List GovProposal
    txprop
   txdonation
                : Coin
                 : Maybe Update
   txup
   txADhash
                 : Maybe ADHash
   txNetworkId
                 : Maybe Network
   curTreasury : Maybe Coin
    txsize
                 : IN
   txid
                 : TxId
                 : P TxIn
   collateral
   reqSigHash
                  : ℙ KeyHash
   scriptIntHash : Maybe ScriptHash
```

Figure 11: Transactions and related types

## 6 UTxO

#### 6.1 Accounting

Figures 12–14 define types and functions needed for the UTxO transition system. Note the special multiplication symbol \*\psi\$ used in Figure 13: it means multiply and take the absolute value of the result, rounded down to the nearest integer.

The deposits have been reworked since the original Shelley design. We now track the amount of every deposit individually. This fixes an issue in the original design: An increase in deposit amounts would allow an attacker to make lots of deposits before that change and refund them after the change. The additional funds necessary would have been provided by the treasury. Since changes to protocol parameters were (and still are) known publicly and guaranteed before they are enacted, this comes at zero risk for an attacker. This means the deposit amounts could realistically never be increased. This issue is gone with the new design.

Similar to ScriptPurpose, DepositPurpose carries the information what the deposit is being made for. The deposits are stored in the deposits field of UTxOState. updateDeposits is responsible for updating this map, which is split into updateCertDeposits and updateProposalDeposits, responsible for certificates and proposals respectively. Both of these functions iterate over the relevant fields of the transaction body and insert or remove deposits depending on the information seen. Note that some deposits can only be refunded at the epoch boundary and are not removed by these functions.

There are two equivalent ways to introduce this tracking of the deposits. One option would be to populate the deposits field of UTxOState with the correct keys and values that can be extracted from the state of the previous era at the transition into the Conway era. Alternatively, we can effectively treat the old handling of deposits as an erratum in the Shelley specification, which we fix by implementing the new deposits logic in older eras and then replaying the chain.

```
record UTxOState : Type where
  utxo    : UTxO
  fees    : Coin
  deposits : Deposits
  donations : Coin
```

Figure 12: UTxO transition-system types

As seen in Figures 13 and 14, we redefine depositRefunds and newDeposits via depositsChange, which computes the difference between the total deposits before and after their application. This simplifies their definitions and some correctness proofs. We then add the absolute value of depositsChange to consumed or produced depending on its sign. This is done via negPart and posPart, which satisfy the key property that their difference is the identity function.

Figures 13 also shows the signature of ValidCertDeposits. Inhabitants of this type are constructed in one of eight ways, corresponding to seven certificate types plus one for an empty list of certificates. Suffice it to say that ValidCertDeposits is used to check the validity of the deposits in a transaction so that the function updateCertDeposits can correctly register and deregister deposits in the UTxO state based on the certificates in the transaction.

Figure 16 ties all the pieces of the UTXO rule together. (The \_≡?\_ symbol that appears in the figure denotes a special equality where the value on the left-handside is optional; equality holds if and only if the value on the left is present and equal to the value on the right.)

```
refScriptsSize : UTxO \rightarrow Tx \rightarrow \mathbb{N}
 refScriptSize utxo tx = \sum [x \in mapValues scriptSize (setToHashMap (refScripts tx utxo))] x
 minfee : PParams → UTxO → Tx → Coin
  minfee pp utxo tx = pp .a * tx .body .txsize + pp .b
                   + txscriptfee (pp .prices) (totExUnits tx)
                   + scriptsCost pp (refScriptsSize utxo tx)
certDeposit : DCert → PParams → Deposits
certDeposit (delegate c _ _ v) _ = { CredentialDeposit c , v }
certDeposit (regpool kh _) pp = { PoolDeposit kh , pp .poolDeposit }
certDeposit (regdrep c v _) _ = { DRepDeposit c , v }
certDeposit _
                                 = Ø
certRefund : DCert → P DepositPurpose
certRefund (dereg c _) = { CredentialDeposit c }
certRefund (deregdrep c _) = { DRepDeposit c }
certRefund _
                          = 0
data ValidCertDeposits (pp : PParams) (deps : Deposits) : List DCert → Set
updateCertDeposits : PParams → List DCert → Deposits → Deposits
updateCertDeposits pp [] deposits = deposits
updateCertDeposits pp (delegate c vd khs v :: certs) deposits
  = updateCertDeposits pp certs (deposits ∪* certDeposit (delegate c vd khs v) pp)
updateCertDeposits pp (regpool kh p :: certs) deposits
  = updateCertDeposits pp certs (deposits U* certDeposit (regpool kh p) pp)
updateCertDeposits pp (regdrep c v a :: certs) deposits
  = updateCertDeposits pp certs (deposits U* certDeposit (regdrep c v a) pp)
updateCertDeposits pp (dereg c v :: certs) deposits
  = updateCertDeposits pp certs (deposits | certRefund (dereg c v)°)
updateCertDeposits pp (deregdrep c v :: certs) deposits
  = updateCertDeposits pp certs (deposits | certRefund (deregdrep c v)°)
updateCertDeposits pp (_ :: certs) deposits
  = updateCertDeposits pp certs deposits
updateProposalDeposits : List GovProposal → TxId → Coin → Deposits → Deposits
updateProposalDeposits[] _ _
                                            deposits = deposits
updateProposalDeposits (_ :: ps) txid gaDep deposits =
 updateProposalDeposits ps txid gaDep deposits
 U* { GovActionDeposit (txid , length ps) , gaDep }
updateDeposits : PParams → TxBody → Deposits → Deposits
updateDeposits pp txb = updateCertDeposits pp txcerts

    updateProposalDeposits txprop txid (pp .govActionDeposit)

depositsChange : PParams \rightarrow TxBody \rightarrow Deposits \rightarrow Z
depositsChange pp txb deposits =
  getCoin (updateDeposits pp txb deposits) - getCoin deposits
```

Figure 13: Functions used in UTxO rules

Figure 14: Functions used in UTxO rules, continued

```
_⊢_→(_,UTXOS)_: UTxOEnv → UTxOState → Tx → UTxOState → Type
Scripts-Yes:
 \forall \{\Gamma\} \{s\} \{tx\}
  → let open Tx tx renaming (body to txb); open TxBody txb
        open UTxOEnv Γ renaming (pparams to pp)
       open UTxOState s
       sLst = collectPhaseTwoScriptInputs pp tx utxo
   in
      • ValidCertDeposits pp deposits txcerts
      • evalScripts tx sLst ≡ isValid
      • isValid ≡ true
                   Scripts-No :
 \forall \{\Gamma\} \{s\} \{tx\}
  → let open Tx tx renaming (body to txb); open TxBody txb
        open UTxOEnv Γ renaming (pparams to pp)
        open UTxOState s
       sLst = collectPhaseTwoScriptInputs pp tx utxo
      • evalScripts tx sLst ≡ isValid
      • isValid ≡ false
                    utxo | collateral c

fees + cbalance (utxo | collateral)

deposits
```

Figure 15: UTXOS rule

```
UTXO-inductive:
  let open Tx tx renaming (body to txb); open TxBody txb
      open UTxOEnv Γ renaming (pparams to pp)
      open UTxOState s
      txouts h = (mapValues txOutHash txouts)
      overhead = 160
  in
                                 • txins ∪ refInputs ⊆ dom utxo
  • txins ≢ ∅
  • txins ∩ refInputs ≡ ∅
                                 • inInterval slot txvldt
  • feesOK pp tx utxo \equiv true • consumed pp s txb \equiv produced pp s txb
  • coin mint ≡ 0
                                 • txsize ≤ maxTxSize pp
  • refScriptsSize utxo tx ≤ pp .maxRefScriptSizePerTx
  • \forall [(\_, txout) \in txouts^h.proj_1]
      inject ((overhead + utxoEntrySize txout) * coinsPerUTxOByte pp) ≤ t getValue txout
  • \forall [(\_, txout) \in txouts^h .proj_1]
      serSize (getValue<sup>h</sup> txout) ≤ maxValSize pp
  • \forall [(a, \_) \in \text{range } txouts^h]
      Sum.All (const \tau) (\lambda a \rightarrow a .BootstrapAddr.attrsSize \leq 64) \alpha
  • ∀[ (a , _) ∈ range txouts <sup>h</sup> ] netId a
                                                     ■ NetworkId
  • \forall [a \in dom \ txwdrls]
                                    a .RwdAddr.net ≡ NetworkId
  • txNetworkId =? NetworkId
  • curTreasury ≡? treasury
  • \Gamma \vdash s \rightharpoonup \emptyset tx, UTXOSD s'
    \Gamma \vdash s \rightharpoonup \emptyset tx ,UTX00 s'
```

Figure 16: UTXO inference rules

## 6.2 Witnessing

The purpose of witnessing is make sure the intended action is authorized by the holder of the signing key. (For details see the Formal Ledger Specification for the Shelley Era [3, Sec. 8.3].) Figure 17 defines functions used for witnessing. witsVKeyNeeded and scriptsNeeded are now defined by projecting the same information out of credsNeeded. Note that the last component of credsNeeded adds the script in the proposal policy only if it is present.

allowedLanguages has additional conditions for new features in Conway. If a transaction contains any votes, proposals, a treasury donation or asserts the treasury amount, it is only allowed to contain Plutus V3 scripts. Additionally, the presence of reference scripts or inline scripts does not prevent Plutus V1 scripts from being used in a transaction anymore. Only inline datums are now disallowed from appearing together with a Plutus V1 script.

```
getVKeys: P Credential → P KeyHash
getVKeys = mapPartial isKeyHashObj
allowedLanguages : Tx \rightarrow UTx0 \rightarrow P Language
allowedLanguages tx utxo =
  if (\exists [o \in os] isBootstrapAddr (proj_1 o))
    then ø
  else if UsesV3Features txb
    then fromList (PlutusV3 :: [])
  else if \exists [o \in os] HasInlineDatum o
    then fromList (PlutusV2 :: PlutusV3 :: [])
  else
    fromList (PlutusV1 :: PlutusV2 :: PlutusV3 :: [])
  where
    txb = tx . Tx.body; open TxBody txb
    os = range (outs txb) U range (utxo | (txins U refInputs))
getScripts : P Credential → P ScriptHash
getScripts = mapPartial isScriptObj
credsNeeded : UTxO → TxBody → P (ScriptPurpose × Credential)
credsNeeded utxo txb
  = map (\lambda (i, o) \rightarrow (Spend i, payCred (proj_1 o))) ((utxo | txins))
  U map (λ α
                   \rightarrow (Rwrd a, stake a)) (dom (txwdrls .proj<sub>1</sub>))
  U map (λ c
                     → (Cert c , cwitness c)) (fromList txcerts)
                    → (Mint x , ScriptObj x)) (policies mint)
  U map (\lambda x)
  U map (λ v
                    → (Vote v, proj<sub>2</sub> v)) (fromList (map voter txvote))
  U mapPartial (\lambda p \rightarrow case p .policy of
                             (just sh) \rightarrow just (Propose p, ScriptObj sh)
                            nothing → nothing) (fromList txprop)
witsVKeyNeeded : UTxO → TxBody → P KeyHash
witsVKeyNeeded = getVKeys o map proj2 o credsNeeded
scriptsNeeded : UTxO → TxBody → P ScriptHash
scriptsNeeded = getScripts o map proj2 o credsNeeded
```

Figure 17: Functions used for witnessing

## 7 Governance

The behavior of GovState is similar to that of a queue. New proposals are appended at the end, but any proposal can be removed at the epoch boundary. However, for the purposes of enactment, earlier proposals take priority. Note that EnactState used in GovEnv is defined later, in Section 10.

- addVote inserts (and potentially overrides) a vote made for a particular governance action (identified by its ID) by a credential with a role.
- addAction adds a new proposed action at the end of a given GovState.
- The validHFAction property indicates whether a given proposal, if it is a TriggerHF action, can potentially be enacted in the future. For this to be the case, its prevAction needs to exist, be another TriggerHF action and have a compatible version.

Figure 19 shows some of the functions used to determine whether certain actions are enactable in a given state. Specifically, allEnactable passes the GovState to getAidPairsList to obtain a list of GovActionID-pairs which is then passed to enactable. The latter uses the \_connects\_to\_ function to check whether the list of GovActionID-pairs connects the proposed action to a previously enacted one.

Additionally, govActionPriority assigns a priority to the various governance action types. This is useful for ordering lists of governance actions as well as grouping governance actions by constructor. In particular, the relations \_~\_ and \_≈\_ defined in Figure 19 are used for determining whether two actions are of the same "kind" in the following sense: either the actions arise from the same constructor, or one action is NoConfidence and the other is an UpdateCommittee action.

The GOV transition system is now given as the reflexitive-transitive closure of the system GOV', described in Figure 20.

For GOV-Vote, we check that the governance action being voted on exists and the role is allowed to vote. canVote is defined in Figure 33. Note that there are no checks on whether the credential is actually associated with the role. This means that anyone can vote for, e.g., the CC role. However, during ratification those votes will only carry weight if they are properly associated with members of the constitutional committee.

For GOV-Propose, we check well-formedness, correctness of the deposit and some conditions depending on the type of the action:

- for ChangePParams or TreasuryWdrl, the proposal policy needs to be provided;
- for UpdateCommittee, no proposals with members expiring in the present or past epoch are allowed, and candidates cannot be added and removed at the same time;
- and we check the validity of hard-fork actions via validHFAction.

```
Derived types
 GovState = List (GovActionID × GovActionState)
 record GovEnv: Type where
   txid
              : TxId
   epoch
              : Epoch
   pparams : PParams
   ppolicy : Maybe ScriptHash
   enactState : EnactState
    certState : CertState
Functions used in the GOV rules
 govActionPriority : GovAction → N
 govActionPriority NoConfidence
 govActionPriority (UpdateCommittee _ _ _) = 1
 govActionPriority (NewConstitution _ _) = 2
 govActionPriority (TriggerHF _)
                                              = 3
 govActionPriority (ChangePParams _)
                                              = 4
 govActionPriority (TreasuryWdrl _)
                                              = 5
 govActionPriority Info
 -\sim : \mathbb{N} \to \mathbb{N} \to \mathsf{Type}
 n \sim m = (n \equiv m) \uplus (n \equiv 0 \times m \equiv 1) \uplus (n \equiv 1 \times m \equiv 0)
 _≈<sup>g</sup>_: GovAction → GovAction → Type
 a \approx^g a' = (govActionPriority a) \sim (govActionPriority a')
 insertGovAction: GovState → GovActionID × GovActionState → GovState
 insertGovAction [] gaPr = [ gaPr ]
 insertGovAction ((gaID_0, gaSt_0) :: gaPrs) (gaID_1, gaSt_1)
   = if (govActionPriority (action <math>gaSt_0)) \le ? (govActionPriority (action <math>gaSt_1))
      then (gaID_0, gaSt_0) :: insertGovAction gaPrs (gaID_1, gaSt_1)
      else (gaID_1, gaSt_1) :: (gaID_0, gaSt_0) :: gaPrs
 mkGovStatePair : Epoch \rightarrow GovActionID \rightarrow RwdAddr \rightarrow (a : GovAction) \rightarrow NeedsHash a
                     → GovActionID × GovActionState
 mkGovStatePair e aid addr a prev = (aid , record
    { votes = Ø ; returnAddr = addr ; expiresIn = e ; action = a ; prevAction = prev })
 addAction : GovState
            → Epoch → GovActionID → RwdAddr → (a : GovAction) → NeedsHash a
             → GovState
 addAction s e aid addr a prev = insertGovAction s (mkGovStatePair e aid addr a prev)
 addVote : GovState → GovActionID → Voter → Vote → GovState
 addVote s aid voter v = map modifyVotes s
   where modifyVotes : GovActionID × GovActionState → GovActionID × GovActionState
          modifyVotes = \lambda (gid , s') \rightarrow gid , record s'
            { votes = if gid ≡ aid then insert (votes s') voter v else votes s'}
 isRegistered : GovEnv → Voter → Type
 isRegistered [-, -, -, -, -, -], [-, pState] gState ]^c] ]^g (r, c) = case r of \lambda where
          → just c ∈ range (gState .ccHotKeys)
   DRep \rightarrow c \in dom (gState .dreps)
   SPO \rightarrow c \in \text{map KeyHashObj (dom (pState .2001s))}
 validHFAction : GovProposal → GovState → EnactState → Type
  validHEAction (record { action = TriggerHE v : prevAction = prev }) s e =
```

```
enactable : EnactState → List (GovActionID × GovActionID)
            → GovActionID × GovActionState → Type
enactable e aidPairs = \lambda (aidNew, as) \rightarrow case getHashES e (action as) of
                    → T
  nothing
  (just aidOld) \rightarrow \exists [t] fromList t \subseteq fromList aidPairs
                               \times Unique t \times t connects aidNew to aidOld
allEnactable : EnactState → GovState → Type
allEnactable e aid×states = All (enactable e (getAidPairsList aid×states)) aid×states
hasParentE : EnactState → GovActionID → GovAction → Type
hasParentE e aid a = case getHashES e a of
  nothing \rightarrow T
  (just id) \rightarrow id \equiv aid
hasParent : EnactState \rightarrow GovState \rightarrow (a : GovAction) \rightarrow NeedsHash a \rightarrow Type
hasParent e s a aid with getHash aid
... | just aid' = hasParentE e aid' a
                     \forall Any (\lambda (gid, gas) \rightarrow gid \equiv aid' \times action gas <math>\approx^g a) s
... | nothing = T
```

Figure 19: Enactability predicate

```
GOV-Vote : \forall \{x \ ast\} \rightarrow let
    open GovEnv Γ
     vote = record { gid = aid ; voter = voter ; vote = v ; anchor = x }
  • (aid, ast) \in fromLists
  • canVote pparams (action ast) (proj<sub>1</sub> voter)
  • isRegistered Γ voter
     (\Gamma, k) \vdash s \rightharpoonup \emptyset \text{ inj}_1 \text{ vote ,GOV'} \text{ addVote } s \text{ aid voter } v
GOV-Propose : \forall \{x\} \rightarrow let
     open GovEnv \Gamma; open PParams pparams hiding (a)
     prop = record { returnAddr = addr ; action = a ; anchor = x
                        ; policy = p ; deposit = d ; prevAction = prev }
     s' = addAction s (govActionLifetime + e epoch) (txid, k) addr a prev
  • actionWellFormed a
  • d \equiv govActionDeposit
  • (\exists [u] \alpha \equiv \text{ChangePParams } u \uplus \exists [w] \alpha \equiv \text{TreasuryWdrl } w \rightarrow p \equiv \text{ppolicy})
  • (\neg (\exists[ u ] a \equiv ChangePParams u \uplus \exists[ w ] a \equiv TreasuryWdrl w) \rightarrow p \equiv nothing)
  • (\forall \{ new \ rem \ q \} \rightarrow \alpha \equiv UpdateCommittee \ new \ rem \ q \}
        \rightarrow \forall [e \in \text{range new }] \text{ epoch } < e \times \text{dom new } \cap \text{ rem } \equiv^{e} \emptyset)
  • validHFAction prop s enactState
  • hasParent enactState s a prev
   • addr .RwdAddr.net ≡ NetworkId
     (\Gamma, k) \vdash s \rightharpoonup \emptyset \text{ inj}_2 \text{ prop ,GOV'} \triangleright s'
```

Figure 20: Rules for the GOV transition system

## 8 Certificates

```
Derived types

data DepositPurpose : Type where
   CredentialDeposit : Credential → DepositPurpose
   PoolDeposit : KeyHash → DepositPurpose
   DRepDeposit : Credential → DepositPurpose
   GovActionDeposit : GovActionID → DepositPurpose

Deposits = DepositPurpose → Coin
```

Figure 21: Deposit types

```
data DCert : Type where
  delegate : Credential → Maybe VDeleg → Maybe KeyHash → Coin → DCert
  dereg : Credential → Coin → DCert
  regpool : KeyHash → PoolParams → DCert
  retirepool : KeyHash → Epoch → DCert
  regdrep : Credential → Coin → Anchor → DCert
  deregdrep : Credential → Coin → DCert
  ccreghot : Credential → Maybe Credential → DCert
```

Figure 22: Delegation definitions

#### 8.1 Removal of Pointer Addresses, Genesis Delegations and MIR Certificates

In the Conway era, support for pointer addresses, genesis delegations and MIR certificates is removed. In DState, this means that the four fields relating to those features are no longer present, and DelegEnv contains none of the fields it used to in the Shelley era.

Note that pointer addresses are still usable, only their staking functionality has been retired. So all funds locked behind pointer addresses are still accessible, they just don't count towards the stake distribution anymore. Genesis delegations and MIR certificates have been superceded by the new governance mechanisms, in particular the TreasuryWdrl governance action in case of the MIR certificates.

#### 8.2 Explicit Deposits

Registration and deregistration of staking credentials are now required to explicitly state the deposit that is being paid or refunded. This aligns them better with other design decisions such as having explicit transaction fees and helps make this information visible to light clients and hardware wallets. While not shown in the figures, the old certificates without explicit deposits will still be supported for some time for backwards compatibility.

#### 8.3 Delegation

Registered credentials can now delegate to a DRep as well as to a stake pool. This is achieved by giving the delegate certificate two optional fields, corresponding to a DRep and stake pool.

```
record CertEnv: Type where
  epoch: Epoch
       : PParams
  votes : List GovVote
  wdrls: RwdAddr → Coin
record DState: Type where
  voteDelegs : Credential → VDeleg
  stakeDelegs : Credential → KeyHash
            : Credential → Coin
record GState: Type where
  dreps
           : Credential → Epoch
 ccHotKeys : Credential → Maybe Credential
record CertState: Type where
  dState: DState
 pState: PState
 gState: GState
record DelegEnv : Type where
 pparams
            : PParams
            : KeyHash → PoolParams
  delegatees: P Credential
GovCertEnv = CertEnv
PoolEnv
          = PParams
```

Figure 23: Types used for CERTS transition system

Stake can be delegated for voting and block production simultaneously, since these are two separate features. In fact, preventing this could weaken the security of the chain, since security relies on high participation of honest stake holders.

#### 8.4 Governance Certificate Rules

The rules for transition systems dealing with individual certificates are defined in Figures 25 and 26. GOVCERT deals with the new certificates relating to DReps and the constitutional committee.

- GOVCERT-regdrep registers (or re-registers) a DRep. In case of registation, a deposit needs to be paid. Either way, the activity period of the DRep is reset.
- GOVCERT-deregdrep deregisters a DRep.
- GOVCERT-ccreghot registers a "hot" credential for constitutional committee members. We check that the cold key did not previously resign from the committee. Note that we

<sup>&</sup>lt;sup>4</sup>By "hot" and "cold" credentials we mean the following: a cold credential is used to register a hot credential, and then the hot credential is used for voting. The idea is that the access to the cold credential is kept in a secure location, while the hot credential is more conveniently accessed. If the hot credential is compromised, it can be changed using the cold credential.

intentionally do not check if the cold key is actually part of the committee; if it isn't, then the corresponding hot key does not carry any voting power. By allowing this, a newly elected member of the constitutional committee can immediately delegate their vote to a hot key and use it to vote. Since votes are counted after previous actions have been enacted, this allows constitutional committee members to act without a delay of one epoch.

Figure 24: Types for the transition systems relating to certificates

Figure 25: Auxiliary DELEG transition system

Figure 27 assembles the CERTS transition system by bundling the previously defined pieces together into the CERT system, and then taking the reflexive-transitive closure of CERT together with CERTBASE as the base case. CERTBASE does the following:

• check the correctness of withdrawals and ensure that withdrawals only happen from credentials that have delegated their voting power;

```
GOVCERT-regdrep: ∀ {pp} → let open PParams pp in

• (d ≡ drepDeposit × c ∉ dom dReps) ⊎ (d ≡ 0 × c ∈ dom dReps)

(e pp vs wdrls)

⊢ (dReps ccKeys) → (regdrep c d an ,GOVCERT) ({ c , e + drepActivity } ∪ (dReps ccKeys))

GOVCERT-deregdrep:

• c ∈ dom dReps

(e pp vs wdrls)

⊢ (dReps ccKeys) → (deregdrep c d ,GOVCERT) (dReps | { c } c } ccKeys)

GOVCERT-ccreghot:

• (c , nothing) ∉ ccKeys

Γ ⊢ (dReps ccKeys) → (ccreghot c mc ,GOVCERT) (dReps | { c } c } ccKeys)
```

Figure 26: Auxiliary GOVCERT transition system

- set the rewards of the credentials that withdrew funds to zero;
- and set the activity timer of all DReps that voted to drepActivity epochs in the future.

```
CERT\ transitions
      CERT-deleg:
                                \begin{array}{c} pp \\ \text{PState.pools } st^p \\ \text{dom (GState.dreps } st^g) \end{array} \right) \vdash st^d \rightharpoonup \emptyset \ dCert \ , \text{DELEG}) \ st^{d'} 
            CERT-pool :
              • pp \vdash st^p \rightharpoonup \emptyset dCert , POOLD st^p'
              \begin{vmatrix} e \\ pp \\ vs \\ st^g \end{vmatrix} \rightarrow (dCert, CERT) \begin{pmatrix} st^d \\ st^{p'} \\ st^g \end{pmatrix} 
      CERT-vdel:
              • \Gamma \vdash st^g \rightharpoonup \emptyset \ dCert \ ,GOVCERT \ st^g'
     \Gamma \vdash \begin{pmatrix} st^{d} \\ st^{p} \\ st^{g} \end{pmatrix} \longrightarrow (dCert, CERT) \begin{pmatrix} st^{d} \\ st^{p} \\ st^{g'} \end{pmatrix}
CERTBASE\ transition
      CERT-base : let
              open PParams pp
              refresh
                                                                           = mapPartial getDRepVote (fromList vs)
              refreshedDReps = mapValueRestricted (const (e + drepActivity)) dReps refresh
                                                                             = map stake (dom wdrls)
              wdrlCreds
              validVoteDelegs = voteDelegs | ^ ( map (credVoter DRep) (dom dReps)
                                                                                                                                                   U fromList (noConfidenceRep : abstainRep :: []) )
              • filter isKeyHash wdrlCreds ⊆ dom voteDelegs
              • map (map<sub>1</sub> stake) (wdrls ) ⊆ rewards
                                    | Constant of the second of th
```

Figure 27: CERTS rules

# 9 Ledger State Transition

The entire state transformation of the ledger state caused by a valid transaction can now be given as a combination of the previously defined transition systems.

```
record LEnv: Type where
                  : Slot
                  : Maybe ScriptHash
      ppolicy
                  : PParams
      pparams
      enactState : EnactState
      treasury : Coin
  record LState: Type where
      utxoSt : UTxOState
                 : GovState
      govSt
      certState : CertState
  txgov : TxBody → List (GovVote ⊌ GovProposal)
  txgov txb = map inj<sub>2</sub> txprop ++ map inj<sub>1</sub> txvote
    where open TxBody txb
  isUnregisteredDRep : CertState → Voter → Type
isUnregisteredDRep \begin{pmatrix} - \\ - \\ gState \end{pmatrix} (r, c) = r \equiv DRep \times c \notin dom (gState .dreps)
  removeOrphanDRepVotes : CertState → GovActionState → GovActionState
  removeOrphanDRepVotes certState gas = record gas { votes = votes' }
      votes' = filterKeys (¬_ ∘ isUnregisteredDRep certState) (votes gas)
  _|°_: GovState → CertState → GovState
  govSt | o certState = L.map (map2 (removeOrphanDRepVotes certState)) govSt
```

Figure 28: Types and functions for the LEDGER transition system

```
LEDGER-V : let open LState s; txb = tx .body; open TxBody txb; open LEnv \Gamma in
  • isValid tx ≡ true

    record { LEnv Γ } ⊢ utxoSt → ( tx ,UTXOW) utxoSt'

       epoch slot
        pparams
                      ⊢ certState → ( txcerts ,CERTS) certState'
         txvote
        txwdrls
          txid
       epoch slot
         pparams
                      ⊢ govSt |° certState' → ( txgov txb ,GOV) govSt'
         ppolicy
       {\tt enactState}
       certState'
                            utxoSt'
                             govSt'
\Gamma \vdash s \rightarrow 0 tx, LEDGERD
                          certState'
```

Figure 29: LEDGER transition system

## 10 Enactment

Figure 30 contains some definitions required to define the ENACT transition system. EnactEnv is the environment and EnactState the state of ENACT, which enacts a governance action. All governance actions except TreasuryWdrl and Info modify EnactState permanently, which of course can have further consequences. TreasuryWdrl accumulates withdrawal temporarily in EnactState, but this information is applied and discarded immediately in EPOCH. Also, enacting these governance actions is the *only* way of modifying EnactState. The withdrawals field of EnactState is special in that it is ephemeral—ENACT accumulates withdrawals there which are paid out at the next epoch boundary where this field will be reset.

Note that all other fields of EnactState also contain a GovActionID since they are HashProtected.

```
record EnactEnv: Type where
           : GovActionID
 treasury : Coin
 epoch : Epoch
 record EnactState: Type where
               : HashProtected (Maybe ((Credential → Epoch) × ℚ))
 constitution : HashProtected (DocHash x Maybe ScriptHash)
               : HashProtected ProtVer
               : HashProtected PParams
 pparams
 withdrawals : RwdAddr → Coin
 ccCreds : HashProtected (Maybe ((Credential → Epoch) × ℚ)) → ℙ Credential
 ccCreds (just x , _) = dom (x .proj<sub>1</sub>)
 ccCreds (nothing , _) = ∅
 getHash : \forall \{\alpha\} \rightarrow \text{NeedsHash } \alpha \rightarrow \text{Maybe GovActionID}
 getHash {NoConfidence}
                                  h = just h
 getHash {UpdateCommittee _ _ _} h = just h
 getHash {NewConstitution _ _} h = just h
                              h = just h
 getHash {TriggerHF _}
 getHash {ChangePParams _}
                                  h = just h
 getHash {TreasuryWdrl _}
                                  _ = nothing
                                   _ = nothing
 getHash {Info}
 getHashES: EnactState → GovAction → Maybe GovActionID
 getHashES es NoConfidence
                                      = just (es .cc .proj<sub>2</sub>)
 getHashES es (UpdateCommittee _ _ _) = just (es .cc .proj2)
 getHashES es (NewConstitution _ _) = just (es .constitution .proj2)
                                     = just (es .pv .proj<sub>2</sub>)
 getHashES es (TriggerHF _)
 getHashES es (ChangePParams _)
                                     = just (es .pparams .proj<sub>2</sub>)
 getHashES es (TreasuryWdrl _)
                                       = nothing
 getHashES es Info
                                        = nothing
Type of the ENACT transition system
 _⊢_→d_,ENACTD_: EnactEnv → EnactState → GovAction → EnactState → Type
```

Figure 30: Types and function used for the ENACT transition system

Figures 31 and 32 define the rules of the ENACT transition system. Usually no preconditions are checked and the state is simply updated (including the GovActionID for the hash protection scheme, if required). The exceptions are UpdateCommittee and TreasuryWdrl:

- UpdateCommittee requires that maximum terms are respected, and
- TreasuryWdrl requires that the treasury is able to cover the sum of all withdrawals (old and new).

Figure 31: ENACT transition system

```
Enact-HF:

(gid t e) ⊢ s → ( TriggerHF v ,ENACT) record s { pv = v , gid }

Enact-PParams:

(gid t e) ⊢ s → ( ChangePParams up ,ENACT) e

record s { pparams = applyUpdate (s .pparams .proj₁) up , gid }

Enact-Wdrl: let newWdrls = s .withdrawals U* wdrl in

∑[x ← newWdrls]x ≤ t

(gid t e) ⊢ s → ( TreasuryWdrl wdrl ,ENACT) record s { withdrawals = newWdrls }

Enact-Info:

(gid t e) ⊢ s → ( Info ,ENACT) s
```

Figure 32: ENACT transition system (continued)

## 11 Ratification

Governance actions are *ratified* through on-chain votes. Different kinds of governance actions have different ratification requirements but always involve at least two of the three governance bodies.

A successful motion of no-confidence, election of a new constitutional committee, a constitutional change, or a hard-fork delays ratification of all other governance actions until the first epoch after their enactment. This gives a new constitutional committee enough time to vote on current proposals, re-evaluate existing proposals with respect to a new constitution, and ensures that the (in principle arbitrary) semantic changes caused by enacting a hard-fork do not have unintended consequences in combination with other actions.

#### 11.1 Ratification Requirements

Figure 33 details the ratification requirements for each governance action scenario. For a governance action to be ratified, all of these requirements must be satisfied, on top of other conditions that are explained further down. The threshold function is defined as a table, with a row for each type of GovAction and the column representing the CC, DRep and SPO roles in that order.

The symbols mean the following:

- vote x: For an action to pass, the stake associated with the yes votes must exceed the threshold x.
- -: The body of governance does not participate in voting.
- $\checkmark$ : The constitutional committee needs to approve an action, with the threshold assigned to it.
- $\checkmark$ †: Voting is possible, but the action will never be enacted. This is equivalent to vote 2 (or any other number above 1).

Two rows in this table contain functions that compute the DRep and SPO thresholds simultaneously: the rows for UpdateCommittee and ChangePParams.

For UpdateCommittee, there can be different thresholds depending on whether the system is in a state of no-confidence or not. This information is provided via the ccThreshold argument: if the system is in a state of no-confidence, then ccThreshold is set to nothing.

In case of the ChangePParams action, the thresholds further depend on what groups that action is associated with. pparamThreshold associates a pair of thresholds to each individual group. Since an individual update can contain multiple groups, the actual thresholds are then given by taking the maximum of all those thresholds.

Note that each protocol parameter belongs to exactly one of the four groups that have a DRep threshold, so a DRep vote will always be required. A protocol parameter may or may not be in the SecurityGroup, so an SPO vote may not be required.

Finally, each of the  $P_x$  and  $Q_x$  in Figure 33 are protocol parameters.

#### 11.2 Protocol Parameters and Governance Actions

Voting thresholds for protocol parameters can be set by group, and we do not require that each protocol parameter governance action be confined to a single group. In case a governance action carries updates for multiple parameters from different groups, the maximum threshold of all the groups involved will apply to any given such governance action.

The purpose of the SecurityGroup is to add an additional check to security-relevant protocol parameters. Any proposal that includes a change to a security-relevant protocol parameter must also be accepted by at least half of the SPO stake.

```
threshold: PParams → Maybe Q → GovAction → GovRole → Maybe Q
threshold pp ccThreshold =
  NoConfidence
                                                   | vote Q1 |
                           → | - | vote P1
  (UpdateCommittee \_ \_ ) \rightarrow | - || P/Q2a/b
  (NewConstitution \_ \_) \rightarrow | \lor | vote P3
  (TriggerHF _)
                                                   | vote Q4 |
                           → | ✓ | vote P4
  (ChangePParams x)
                           \rightarrow | \checkmark | P/Q5 x
  (TreasuryWdrl _)
                           → | ✓ | vote P6
  Info
                           → | √† | √†
                                                   1 / †
    where
    P/Q2a/b: Maybe @ x Maybe @
    P/Q2a/b = case ccThreshold of
              (just \_) \rightarrow (vote P2a, vote Q2a)
              nothing → (vote P2b , vote Q2b)
    pparamThreshold : PParamGroup → Maybe ① × Maybe ①
    pparamThreshold NetworkGroup
                                     = (vote P5a , -
    pparamThreshold EconomicGroup = (vote P5b , -
    pparamThreshold TechnicalGroup = (vote P5c , -
    pparamThreshold GovernanceGroup = (vote P5d , -
    pparamThreshold SecurityGroup = (-
                                                 , vote Q5e )
    P/Q5 : PParamsUpdate → Maybe ① × Maybe ①
    P/Q5 ppu = maxThreshold (map (proj<sub>1</sub> o pparamThreshold) (updateGroups ppu))
             , maxThreshold (map (proj₂ ∘ pparamThreshold) (updateGroups ppu))
canVote : PParams → GovAction → GovRole → Type
canVote pp \ a \ r = Is-just (threshold pp \ nothing a \ r)
```

Figure 33: Functions related to voting

#### 11.3 Ratification Restrictions

As mentioned earlier, most governance actions must include a GovActionID for the most recently enacted action of its given type. Consequently, two actions of the same type can be enacted at the same time, but they must be *deliberately* designed to do so.

Figure 34 defines some types and functions used in the RATIFY transition system. CCData is simply an alias to define some functions more easily.

Figure 35 defines the actualVotes function. Given the current state about votes and other parts of the system it calculates a new mapping of votes, which is the mapping that will actually be used during ratification. Things such as default votes or resignation/expiry are implemented in this way.

actualVotes is defined as the union of four voting maps, corresponding to the constitutional committee, predefined (or auto) DReps, regular DReps and SPOs.

- roleVotes filters the votes based on the given governance role and is a helper for definitions further down.
- if a CC member has not yet registered a hot key, has expired, or has resigned, then actualCCVote returns abstain; if none of these conditions is met, then
  - if the CC member has voted, then that vote is returned;

```
record StakeDistrs: Type where
  stakeDistr : VDeleg → Coin
record RatifyEnv: Type where
  stakeDistrs : StakeDistrs
  currentEpoch : Epoch
               : Credential → Epoch
               : Credential → Maybe Credential
  ccHotKeys
               : Coin
  treasury
 pools
               : KeyHash → PoolParams
  delegatees : Credential → VDeleg
record RatifyState: Type where
          : EnactState
  removed : P (GovActionID × GovActionState)
 delay : Bool
CCData: Type
CCData = Maybe ((Credential → Epoch) × ℚ)
govRole : VDeleg → GovRole
govRole (credVoter gv_{-}) = gv
govRole abstainRep
                       = DRep
govRole noConfidenceRep = DRep
IsCC IsDRep IsSPO : VDeleg → Type
       v = govRole v \equiv CC
IsDRep v = govRole v \equiv DRep
IsSPO v = govRole v \equiv SPO
```

Figure 34: Types and functions for the RATIFY transition system

- if the CC member has not voted, then the default value of no is returned.
- actualDRepVotes adds a default vote of no to all active DReps that didn't vote.
- actualSPOVotes adds a default vote to all SPOs who didn't vote, with the default depending on the action.

Let us discuss the last item above—the way SPO votes are counted—as the ledger specification's handling of this has evolved in response to community feedback. Previously, if an SPO did not vote, then it would be counted as having voted abstain by default. Members of the SPO community found this behavior counterintuitive and requested that non-voters be assigned a no vote by default, with the caveat that an SPO could change its default setting by delegating its reward account credential to an AlwaysNoConfidence DRep or an AlwaysAbstain DRep. (This change applies only after the bootstrap period; during the bootstrap period the logic is unchanged; see Appendix Section C.) To be precise, the agreed upon specification is the following: an SPO that did not vote is assumed to have vote no, except under the following circumstances:

• if the SPO has delegated its reward credential to an AlwaysNoConfidence DRep, then their default vote is yes for NoConfidence proposals and no for other proposals;

• if the SPO has delegated its reward credential to an AlwaysAbstain DRep, then its default vote is abstain for all proposals.

It is important to note that the credential that can now be used to set a default voting behavior is the credential used to withdraw staking rewards, which is not (in general) the same as the credential used for voting.

Figure 36 defines the accepted and expired functions (together with some helpers) that are used in the rules of RATIFY.

- getStakeDist computes the stake distribution based on the given governance role and the corresponding delegations. Note that every constitutional committe member has a stake of 1, giving them equal voting power. However, just as with other delegation, multiple CC members can delegate to the same hot key, giving that hot key the power of those multiple votes with a single actual vote.
- acceptedStakeRatio is the ratio of accepted stake. It is computed as the ratio of yes votes over the votes that didn't abstain. The latter is equivalent to the sum of yes and no votes. The special division symbol /o indicates that in case of a division by 0, the numbers 0 should be returned. This implies that in the absence of stake, an action can only pass if the threshold is also set to 0.
- acceptedBy looks up the threshold in the threshold table and compares it to the result of acceptedStakeRatio.
- accepted then checks if an action is accepted by all roles; and
- expired checks whether a governance action is expired in a given epoch.

Figure 37 defines functions that deal with delays and the acceptance criterion for ratification. A given action can either be delayed if the action contained in EnactState isn't the one the given action is building on top of, which is checked by verifyPrev, or if a previous action was a delayingAction. Note that delayingAction affects the future: whenever a delayingAction is accepted all future actions are delayed. delayed then expresses the condition whether an action is delayed. This happens either because the previous action doesn't match the current one, or because the previous action was a delaying one. This information is passed in as an argument.

The RATIFY transition system is defined as the reflexive-transitive closure of RATIFY', which is defined via three rules, defined in Figure 38.

- RATIFY-Accept checks if the votes for a given GovAction meet the threshold required for acceptance, that the action is accepted and not delayed, and RATIFY-Accept ratifies the action.
- RATIFY-Reject asserts that the given GovAction is not accepted and expired; it removes the governance action.
- RATIFY-Continue covers the remaining cases and keeps the GovAction around for further voting.

Note that all governance actions eventually either get accepted and enacted via RATIFY-Accept or rejected via RATIFY-Reject. If an action satisfies all criteria to be accepted but cannot be enacted anyway, it is kept around and tried again at the next epoch boundary.

We never remove actions that do not attract sufficient yes votes before they expire, even if it is clear to an outside observer that this action will never be enacted. Such an action will simply keep getting checked every epoch until it expires.

```
actualVotes : RatifyEnv → PParams → CCData → GovAction
             → (GovRole × Credential → Vote) → (VDeleg → Vote)
actualVotes\ \Gamma pparams cc ga votes
  = mapKeys (credVoter CC) actualCCVotes U<sup>1</sup> actualPDRepVotes ga
  U<sup>l</sup> actualDRepVotes
                                              U<sup>l</sup> actualSPOVotes ga
  where
  roleVotes : GovRole → VDeleg → Vote
  roleVotes r = \text{mapKeys} (uncurry credVoter) (filter (\lambda (x, \_) \rightarrow r \equiv \text{proj}_1 x) \text{ votes})
  activeDReps = dom (filter (\lambda (\_, e) \rightarrow currentEpoch \le e) dreps)
  spos = filter IsSPO (dom (stakeDistr stakeDistrs))
  getCCHotCred : Credential × Epoch → Maybe Credential
  getCCHotCred (c, e) = case \dot{c} currentEpoch \leq e \dot{c}^b, lookup<sup>m</sup>? ccHotKeys c of
       (true , just (just c')) \rightarrow just c'
                                 → nothing -- expired, no hot key or resigned
  SPODefaultVote : GovAction → VDeleg → Vote
  SPODefaultVote ga (credVoter SPO (KeyHashObj kh)) = case lookup<sup>m</sup>? pools kh of
       nothing → Vote.no
       (just p) \rightarrow case lookup^m? delegatees (PoolParams.rewardAddr p), ga of
                                      , TriggerHF _ ) → Vote.no
              (just noConfidenceRep , NoConfidence ) → Vote.yes
              (just abstainRep
                                                       ) → Vote.abstain
                                  , –
                                                         → Vote.no
  SPODefaultVote _ _ = Vote.no
  actualCCVote : Credential → Epoch → Vote
  actualCCVote c e = case getCCHotCred (c , e) of
       (just c') → maybe id Vote.no (lookup<sup>m</sup>? votes (CC , c'))
                    → Vote.abstain
  actualCCVotes : Credential → Vote
  actualCCVotes = case cc of
       nothing
                     → Ø
       (\text{just } (m, q)) → if ccMinSize ≤ length (mapFromPartialFun getCCHotCred (m))
                         then mapWithKey actualCCVote m
                         else constMap (dom m) Vote.no
  actualPDRepVotes : GovAction → VDeleg → Vote
  actualPDRepVotes NoConfidence
                       = { abstainRep , Vote.abstain } U<sup>1</sup> { noConfidenceRep , Vote.yes }
  actualPDRepVotes _ = { abstainRep , Vote.abstain } Ul { noConfidenceRep , Vote.no }
  actualDRepVotes : VDeleg → Vote
  actualDRepVotes = roleVotes DRep
                    U¹ constMap (map (credVoter DRep) activeDReps) Vote.no
  actualSPOVotes : GovAction → VDeleg → Vote
  actual SPOV otes \alpha = role Votes SPO U<sup>1</sup> map From Fun (SPOD efault Vote \alpha) spos
```

Figure 35: Vote counting

```
getStakeDist : GovRole → P VDeleg → StakeDistrs → VDeleg → Coin
getStakeDist DRep _ sd = filterKeys IsDRep (sd .stakeDistr)
getStakeDist SPO _ sd = filterKeys IsSPO (sd .stakeDistr)
acceptedStakeRatio : GovRole → P VDeleg → StakeDistrs → (VDeleg → Vote) → ℚ
acceptedStakeRatio r cc dists votes = acceptedStake /o totalStake
 where
    dist : VDeleg → Coin
    dist = getStakeDist r cc dists
    acceptedStake totalStake : Coin
    acceptedStake = \sum [x \in dist | votes^{-1} Vote.yes] x
                = \sum [x \in dist \mid dom (votes \mid ^{(\{Vote.yes\} \cup \{Vote.no\})})] x
    totalStake
acceptedBy : RatifyEnv → EnactState → GovActionState → GovRole → Type
acceptedBy Γ (record { cc = cc , _; pparams = pparams , _ }) gs role =
  let open GovActionState gs; open PParams pparams
      votes' = actualVotes \Gamma pparams cc action votes
      mbyT = threshold pparams (proj<sub>2</sub> <$> cc) action role
             = maybe id 00 mbyT
  in acceptedStakeRatio role (dom votes') (stakeDistrs Γ) votes' ≥ t
    \Lambda (role ≡ CC → maybe (\lambda (m , _) → length m) 0 cc ≥ ccMinSize ⊌ Is-nothing mbyT)
accepted : RatifyEnv → EnactState → GovActionState → Type
accepted \Gamma es gs = acceptedBy \Gamma es gs CC \Lambda acceptedBy \Gamma es gs DRep \Lambda acceptedBy \Gamma es gs SPO
expired : Epoch → GovActionState → Type
expired current record { expiresIn = expiresIn } = expiresIn < current</pre>
```

Figure 36: Functions used in RATIFY rules, without delay

```
verifyPrev : (a : GovAction) \rightarrow NeedsHash a \rightarrow EnactState \rightarrow Type
   verifyPrev NoConfidence h es = h \equiv es .cc .proj_2
   verifyPrev (UpdateCommittee _ _ _) h es = h ≡ es .cc .proj<sub>2</sub>
   verifyPrev (NewConstitution _ _) h = h = es .constitution .proj_2
    \begin{array}{lll} \text{verifyPrev (TriggerHF}\_) & & h \; es \; = \; h \; \equiv \; es \; .pv \; .proj_2 \\ \text{verifyPrev (ChangePParams}\_) & & h \; es \; = \; h \; \equiv \; es \; .pparams \; .proj_2 \\ \text{verifyPrev (TreasuryWdrl}\_) & & & & & & & & & & \\ \end{array} 
   verifyPrev Info
   delayingAction : GovAction → Bool
   delayingAction NoConfidence
                                                        = true
   delayingAction (UpdateCommittee _ _ _) = true
   delayingAction (NewConstitution _ _) = true
   delayingAction (TriggerHF _)
   delayingAction (ChangePParams _)
                                                       = false
   delayingAction (TreasuryWdrl _) = false
   delayingAction Info
                                                          = false
   delayed : (a : GovAction) \rightarrow NeedsHash a \rightarrow EnactState \rightarrow Bool \rightarrow Type
   delayed a h es d = \neg \text{ verifyPrev } a \text{ h es } \forall d \equiv \text{ true}
   acceptConds: RatifyEnv → RatifyState → GovActionID × GovActionState → Type
acceptConds \Gamma \begin{pmatrix} es \\ removed \\ d \end{pmatrix} (id, st) = let open RatifyEnv <math>\Gamma; open GovActionState st in
       accepted \Gamma es st

    ★ ¬ delayed action prevAction es d

\times 3[ es' ] \begin{pmatrix} id \\ treasury \\ currentEpoch \end{pmatrix} \vdash es \rightharpoonup 0 action ,ENACTD es'
```

Figure 37: Functions related to ratification

```
RATIFY-Accept: \forall \{\Gamma\} \{es\} \{removed\} \{d\} \{a\} \{es'\} \rightarrow let open RatifyEnv \Gamma; st = a.proj_2; open GovAction
   RATIFY-Reject : \forall \{\Gamma\} \{es\} \{removed\} \{d\} \{a\} \rightarrow let open RatifyEnv \Gamma; st = a .proj_2 in
  • expired currentEpoch st
     RATIFY-Continue: \forall \{\Gamma\} \{es\} \{removed\} \{d\} \{a\} \rightarrow let open RatifyEnv \Gamma; st = a .proj_2 in
  • ¬ expired currentEpoch st
  _⊢_→ (_,RATIFY)_: RatifyEnv → RatifyState → List (GovActionID × GovActionState)
                  → RatifyState → Type
  _⊢_→(_,RATIFY)_ = ReflexiveTransitiveClosure {sts = _⊢_→(_,RATIFY')_}
```

Figure 38: The RATIFY transition system

## 12 Epoch Boundary

```
record EpochState : Type where
  acnt : Acnt
  ss : Snapshots
  ls : LState
  es : EnactState
  fut : RatifyState
```

Figure 39: Definitions for the EPOCH and NEWEPOCH transition systems

Figure 40: Functions for computing stake distributions

Figure 41 defines the rule for the EPOCH transition system. Currently, this contains some logic that is handled by POOLREAP in the Shelley specification, since POOLREAP is not implemented here.

The EPOCH rule now also needs to invoke RATIFY and properly deal with its results by carrying out each of the following tasks.

- Pay out all the enacted treasury withdrawals.
- Remove expired and enacted governance actions & refund deposits.
- If govSt' is empty, increment the activity counter for DReps.
- Remove all hot keys from the constitutional committee delegation map that do not belong to currently elected members.

ullet Apply the resulting enact state from the previous epoch boundary fut and store the

```
EPOCH : let
         = record esW { withdrawals = Ø }
      tmpGovSt = filter (λ x → ¿ proj₁ x ∉ map proj₁ removed ¿) govSt
      orphans = fromList $ getOrphans es tmpGovSt
      removed' = removed U orphans
      removedGovActions = flip concatMap removed' \lambda (gaid , gaSt) \rightarrow
        map (returnAddr gaSt ,_) ((utxoSt .deposits | { GovActionDeposit gaid }) )
      govActionReturns = aggregate_{+} (map (\lambda (a, _, d) \rightarrow a, d) removedGovActions f)
      trWithdrawals = esW .withdrawals
      totWithdrawals = \sum [x \leftarrow trWithdrawals] x
      retired = (pState .retiring) -1 e
      payout = govActionReturns U⁺ trWithdrawals
      refunds = pullbackMap payout toRwdAddr (dom (dState .rewards))
      unclaimed = getCoin payout - getCoin refunds
      govSt' = filter (\lambda x \rightarrow i proj_1 x \notin map proj_1 removed' i) govSt
      certState' =
              record dState { rewards = dState .rewards U* refunds }
                        (pState .pools) | retired c
(pState .retiring) | retired c
    if null govSt' then mapValues (1 +_) (gState .dreps) else (gState .dreps)
                      (gState .ccHotKeys) | ccCreds (es .cc)
             utxoSt .fees
utxoSt .deposits | map (proj<sub>1</sub> o proj<sub>2</sub>) removedGovActions c
      acnt' = record acnt
        { treasury = acnt .treasury - totWithdrawals + utxoSt .donations + unclaimed }
   record { currentEpoch = e
           ; stakeDistrs = mkStakeDistrs (Snapshots.mark ss') govSt'
                                           (utxoSt'.deposits) (voteDelegs dState)
           ; treasury = acnt .treasury ; GState gState
           ; pools = pState .pools ; delegatees = dState .voteDelegs }
\vdash ( es  \circ  false )  ^T \rightarrow \emptyset  govSt', RATIFYD fut'
      \rightarrow 1s \vdash ss \rightarrow ( tt ,SNAP) ss'
```

Figure 41: EPOCH transition system

### References

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## A Agda Essentials

Here we describe some of the essential concepts and syntax of the Agda programming language and proof assistant. The goal is to provide some background for readers who are not already familiar with Agda, to help them understand the other sections of the specification.

### A.1 Record Types

A *record* is a product with named accessors for the individual fields. It provides a way to define a type that groups together inhabitants of other types.

#### Example.

```
record Pair (A B : Type) : Type where
  constructor (_,_)
  field
    fst : A
    snd : B
```

We can construct an element of the type Pair N N (i.e., a pair of natural numbers) as follows:

```
p23 : Pair N N
p23 = record { fst = 2; snd = 3 }
```

Since our definition of the Pair type provides an (optional) constructor (-,-), we can have defined p23 as follows:

```
p23': Pair N N p23' = (2,3)
```

Finally, we can "update" a record by deriving from it a new record whose fields may contain new values. The syntax is best explained by way of example.

```
p24 : Pair N N
p24 = record p23 { snd = 4 }
```

This results a new record, p24, which denotes the pair (2, 4).

See also https://agda.readthedocs.io/en/v2.6.4/language/record-types.

# B Bootstrapping EnactState

To form an EnactState, some governance action IDs need to be provided. However, at the time of the initial hard fork into Conway there are no such previous actions. There are effectively two ways to solve this issue:

- populate those fields with IDs chosen in some manner (e.g. random, all zeros, etc.), or
- add a special value to the types to indicate this situation.

In the Haskell implementation the latter solution was chosen. This means that everything that deals with GovActionID needs to be aware of this special case and handle it properly.

This specification could have mirrored this choice, but it is not necessary here: since it is already necessary to assume the absence of hash-collisions (specifically first pre-image resistance) for various properties, we could pick arbitrary initial values to mirror this situation. Then, since GovActionID contains a hash, that arbitrary initial value behaves just like a special case.

# C Bootstrapping the Governance System

As described in [2], the governance system needs to be bootstrapped. During the bootstrap period, the following changes will be made to the ledger described in this document.

- Transactions containing any proposal except TriggerHF, ChangePParams or Info will be rejected.
- Transactions containing a vote other than a CC vote, a SPO vote on a TriggerHF action or any vote on an Info action will be rejected.
- Q4, P5 and Q5e are set to O.
- An SPO that does not vote is assumed to have voted abstain.

This allows for a governance mechanism similar to the old, Shelley-era governance during the bootstrap phase, where the constitutional committee is mostly in charge. These restrictions will be removed during a subsequent hard fork, once enough DRep stake is present in the system to properly govern and secure itself.